

HOUSE OF FEDERATION

FAFEN PARLIAMENT MONITOR

249th Session

June 2-17, 2016



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EXECUTIVE SUMMARY

The 249th session of Senate (Budget Session) witnessed a marked improvement in parliamentary output in terms of transaction of business, strict follow up of schedule, regular attendance of key members, and participation of lawmakers in the debate on Finance Bill during its 12 sittings.

The session started on June 2 and concluded on June 17, 2016, with an average of 15% Senators present at the start and 22% at the end of each sitting. On average, a maximum of 66 (65%) members, along with three minority Senators, attended the session.

Each sitting started two minutes behind the schedule and lasted three hours and 26 minutes on average. The Prime Minister did not attend any of the sittings.

The Chairman, on the other hand, attended all 12 sittings and presided over 88% of the session's time. The Deputy Chairman attended five sittings and chaired 6% of the proceedings, while one percent of the time was presided over by members of the Panel of Presiding Officers and 5% time was consumed in breaks.

The Leader of the House was present in 11 sittings and attended 73% of the session's time, while the Opposition Leader remained present in 10 sittings and attended 44% of the session's time. The Finance minister attended four sittings, consuming 18% of the session's time.

The parliamentary leaders of PML, BNP-M and PML-N attended all sittings followed by PPPP and PkMAP (11 each), JI, MQM, PML-F (9 each), ANP (8), NP (6), PTI (5), and JUI-F (3). The Parliamentary leader of BNP-A did not attend any of the sittings.

The budget debate lasted 16 hours and 48 minutes, consuming 41% of the session's time. As many as 64 lawmakers shared their views on the Finance Bill, including 19 from PPPP, followed by PML-N (17), Independent (5), ANP, MQM, PTI (4 each), PkMAP, PML (3 each) and NP (2). One lawmaker each of BNP-M, JI and PML-F also took part in the budget debate.

In addition to introduction and debate on Finance Bill, the House passed six government bills comprising the Constitution (Twenty-second Amendment) Bill, 2016; the Foreign Exchange Regulation (Amendment) Bill, 2016; the Corporate Restructuring Companies Bill,

2016; the Financial Institutions (Secured Transactions) Bill, 2016; the Deposit Protection Corporation Bill, 2016 and the National Energy Efficiency and Conservation Bill, 2016.

The Constitution (Twenty-second Amendment) Bill, 2016 suggested to change the eligibility criteria for the Chief Election Commissioner (CEC) and four members of the Election Commission of Pakistan (ECP). The civil servants and technocrats have now been eligible for appointment as the CEC and ECP members, in addition to serving or retired judges of the superior courts. The bill has set an age limit of 68 years for the CEC and 65 years for the ECP members.

The Foreign Exchange Regulation (Amendment) Bill, 2016 aims to further amend the Foreign Exchange Regulation Act, 1947 while the Corporate Restructuring Companies Bill, 2016 has the purpose to establish and regulate corporate restructuring companies.

The Financial Institutions (Secured Transactions) Bill, 2016 aims at creating security interests over moveable property and establishing a secured transaction registry. While, the Deposit Protection Corporation Bill, 2016 has the purpose to establish Deposit Protection Corporation, as a subsidiary of the State Bank of Pakistan and for the management and control thereof.

The National Energy Efficiency and Conservation Bill, 2016, passed by the House with majority vote, aimed at establishing institutions and enunciation of mechanisms and procedures so as to provide for effective conservation and efficient use of energy.

The House also witnessed introduction of the Credit Bureaus (Amendment) Bill, 2016 and the Securities and Exchange Commission of Pakistan (Amendment) Bill, 2016. Both the bills were referred to relevant committees for further deliberation.

The Finance Bill, 2016 and the National Command Authority (Amendment) Ordinance, 2016 were laid before the House while the Fiscal Responsibility and Debt Limitation (Amendment) Bill, 2016 was withdrawn.

The House also adopted a joint resolution to express sorrow and grief over sad demise of the boxing legend, Muhammad Ali. The House

took up 15 Calling Attention Notices (CANs), mostly related to the ranking of Pakistan Higher Education system; sales of sub-standard products at Utility Stores; increase in prices of medicines; unscheduled load-shedding; FATA reforms; pension issues in EOBI; implementation on electoral reforms; construction of an LNG Terminal in obstruction of Bundel Island; reorganization and fresh raising of civil armed forces; lack of facilities in schools at Islamabad; delay in population census; decrease in export of textile; reduction in supply of drinking water by the Military Engineering Service (MES) Department Rawalpindi; import of whey powder and meat affecting local farmers affiliated with livestock and bad effect on the efficacy of drugs due to non-maintenance of temperature.

Two other CANs were deferred which were related to the blockage of almost 400,000 web links by Pakistan Telecommunication Authority (PTA) and the job security to teachers and employees of Colony Boards and T&T Colony, Haripur.

The House witnessed presentation of 17 reports of the standing committees while extension in time period was granted for submission of 11 other reports under Rule 194 (1). A report of the Special Committee on privatization of Heavy Electrical Complex (HEC) was laid while four other reports were adopted by the House during the entire session.

The Chairman disallowed presentation of two reports of Standing Committee on Law and Justice, terming them in contravention with the rules. He was of the view that Special Assistant to Prime Minister on Law & Justice cannot attend the Committee's meetings because he does not have the portfolio of Minister and it is in violation of Article 57 of Constitution as well as 198 (3), 165 (1) of Rules of Procedure and Conduct of Business.

The Senate debated an Adjournment Motion (AM) on drone strike that reportedly killed Mulla Akhtar Mansoor, the former chief of Taliban, in Balochistan on May 22, 2016. Three other AMs on the Indian test of intercept missile, re-verification of CNICs and agreement signed between India, Iran and Afghanistan for development of Iranian Chabahar Port were disposed of after discussion. Six AMs were not admitted for being in contravention with the rules, one was dropped due to absence of the mover while one AM was withdrawn by the mover.

As many as 17 out of 27 Starred Questions were taken up by the House during the first sitting, while Senators raised 40 Supplementary Questions. Of these, 13 were related to the CADD, followed by Aviation Division (5), Establishment Division (4), Climate Change Division (3) and Information Technology (2). One un-starred question was related to each CADD and Cabinet Secretariat. Question Hour was not held in 11 other sittings due to the debate on Finance Bill, 2016.

Methodology

FAFEN observes Senators' participation against three categories; members who only submit agenda on the Orders of the Day, those who only debate it and members who both submit agenda and take part in the on-floor discussion. The representatives of almost all parties in Senate participated in the proceedings of the House as 77 (74%) members of the current membership of 104- participated in the session. Twenty-seven (26%) lawmakers were such who did not participate in either way.

Senators generally participate in proportion to their party strengths in the House. More members of PPPP (22 of 27) participated in the session followed by PML-N (20 of 26), PTI (6 of 7), Independent (5 of 10), ANP (5 of 6), MQM (4 of 8), JUI-F (3 of 5), PML (3 of 4), NP (3 of 3) and PkMAP (3 of 3).

The sole lawmaker of PML-F, JI and BNP-M also participated in the proceedings while none of two BNP-A lawmakers participated in the session.

Seventy-five percent (64 of 85) male Senators and sixty-eight per cent (13 of 19) female Senators participated in the session, contributing more to the debates as well as submitting agenda items.

Equal representation is awarded to each province in the Upper House and there are currently 23 Senators each (including one non-Muslim) from Punjab, Balochistan, Sindh and Khyber Pakhtunkhwa whereas eight Senators are from FATA and four from ICT. Nineteen lawmakers of Khyber Pakhtunkhwa and Punjab participated in the session followed by 17 from Sindh and 14 of Balochistan Assembly. All four lawmakers of ICT and four out of eight Senators from FATA participated in the session. Three out of four minority members also participated in the House proceedings by taking part in debates.

The lawmakers raised 147 Points of Public Importance that consumed 365 minutes of the session's time. The House witnessed three walkouts during the session, consuming 19 minutes. The members of ANP, MQM and the entire Opposition staged walkouts over reported mistakes in various clauses of the Constitution (Twenty-second Amendment) Bill, 2016; postponement of Mayoral poll in Karachi and absence of Finance Minister during budget debate.

The Budget of the Senate of Pakistan for FY 2016-17 and the expenditures incurred during the Financial Years 2012-13, 2013-14, 2014-15 and 2015-16 were presented before the House, while a motion was adopted to convert the

House into a Committee of the Whole to prepare policy guidelines in light of the emerging regional realities and the role of United States in Asia.

COMPARISON WITH PREVIOUS YEARS

During Senate's 249 session, 64 lawmakers – 12 female and 52 male – took part in the debate on a commenced motion to make recommendations to National Assembly on the Finance Bill 2015-2016 and spoke for 132 minutes and 876 minutes respectively, which is comparatively better than three previous years i.e. (2013-14, 2014-15 and 2015-16).

During the reporting session, 41 Senators remained mum during the debate on Finance Bill while this number increased as we go back to previous years. Comparatively, 49 lawmakers remained silent during discussion on Finance Bill during 2015-16, 90 during 2014-2015 while 58 legislators did not give their opinions during the budget session 2013-2014.

The overall participation of lawmakers also increased during the present budget session as it remained 77 as compared to 64 lawmakers taking part in the debate during 2015, 48 in 2014 and 54 in 2013 budget session. While, the maximum attendance of lawmakers reduced to 66 during the reporting period as compared to 70 in 2015, 60 in 2014 and 53 in 2013.

This time 12 sittings were held during the budget session as compared to nine sittings each in 2015 and 2014 and eight in 2013. Similarly, the session time also increased this year which remained 41 hours and 14 minutes as compared to 31 hours and 29 minutes in 2015, 16 hours and 52 minutes in 2014 and 20 hours and 43 minutes in 2013. The Senate has set the precedent of punctuality as only two-minute delay on average was observed during 2016 budget session as compared to four minutes delay in 2015, 62 minutes in 2014 and 38 minutes in 2013.

Total Sittings

2013-14

8

2014-15

9

2015-16

9

2016-17

12

Total Working Days

2013-14

10

2014-15

15

2015-16

13

2016-17

16

Total Session Time (Hours:Minutes)

2013-14

20:43

2014-15

16:52

2015-16

31:29

2016-17

41:14

Average Sitting Time (Hours:Minutes)

2013-14
2:35

2014-15
1:52

2015-16
3:29

2016-17
3:26

Average Delay (Minutes)

2013-14
38

2014-15
62

2015-16
4

2016-17
2

Days Allotted for Discussion

2013-14
7

2014-15
4

2015-16
7

2016-17
9

Number of Breaks

2013-14
1

2014-15
2

2015-16
4

2016-17
5

Breaks Time (Minutes)

2013-14
120

2014-15
61

2015-16
254

2016-17
119

Chairman Attended (Sittings)

2013-14
8

2014-15
4

2015-16
7

2016-17
12

Deputy Chairman Attended (Sittings)

2013-14

6

2014-15

7

2015-16

6

2016-17

5

Prime Minister Attended (Sittings)

2013-14

0

2014-15

2

2015-16

0

2016-17

0

Leader of the House Attended (Sittings)

2013-14

6

2014-15

9

2015-16

9

2016-17

11

Leader of the Opposition Attended (Sittings)

2013-14

0

2014-15

7

2015-16

7

2016-17

10

Finance Minister Attended (Sittings)

2013-14

5

2014-15

3

2015-16

3

2016-17

4

Senate Recommendations to NA

2013-14

113

2014-15

133

2015-16

92

2016-17

139

Male Members spoke on the Motion regarding the Finance Bill

2013-14	2014-15	2015-16	2016-17
37	13	43	52

Discussion Time (Minutes)

2013-14	2014-15	2015-16	2016-17
662	325	650	876

Female Members spoke on the Motion regarding the Finance Bill

2013-14	2014-15	2015-16	2016-17
9	1	12	12

Discussion Time (Minutes)

2013-14	2014-15	2015-16	2016-17
9	6	115	132

Overall Members Participation during the Session

2013-14	2014-15	2015-16	2016-17
54	48	64	72

Average Attendance At Start (Head Count)

2013-14	2014-15	2015-16	2016-17
11	17	17	16

Average Attendance At Adjournment (Head Count)



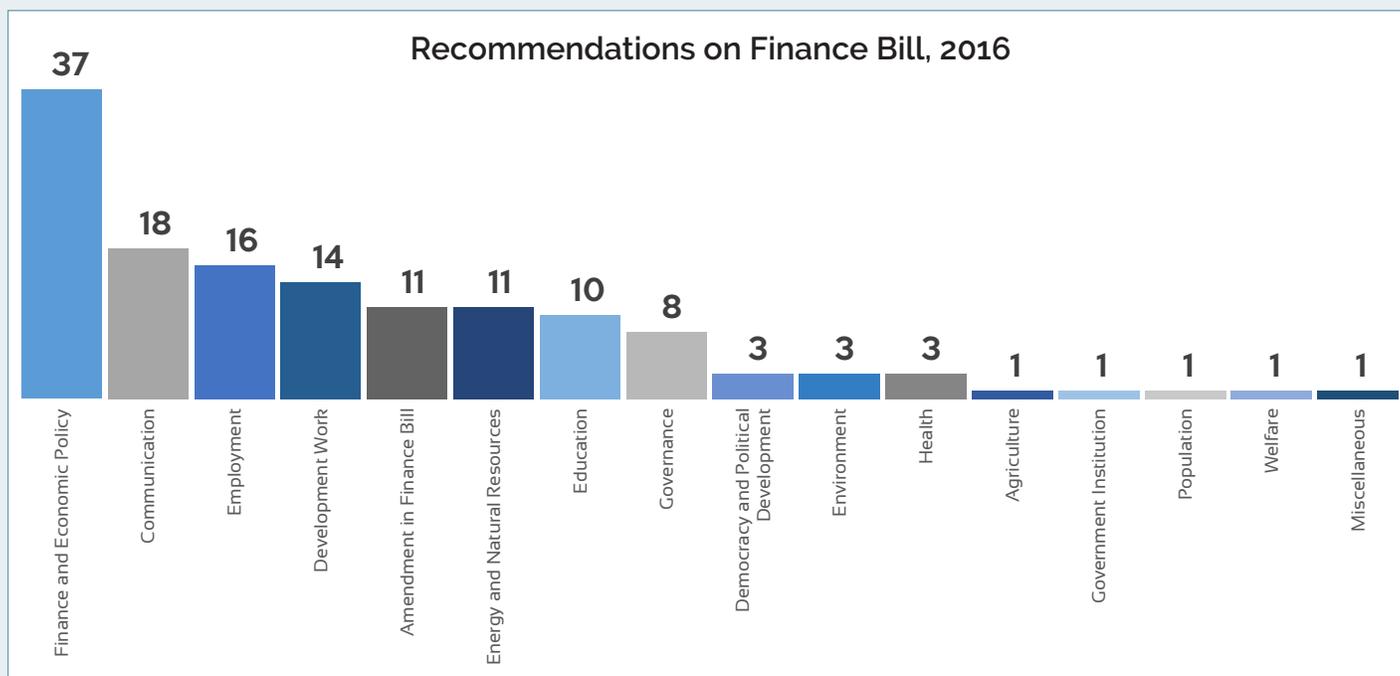
Average Attendance per Sitting



* Head count at a point of each sitting

Article 73 of the Constitution of Pakistan and Rule 130 of the Senate's Rules of Procedures and Conduct of Business state that a Money Bill shall originate in the National Assembly but should be laid before the Senate for debate. The Senate has to make recommendations on the bills within fourteen days. The National Assembly shall consider these recommendations and may pass the bill with or without incorporating these recommendations.

The proposed recommendations are sent to the Standing Committee for Finance, which examines them and presents its recommendations to the House within 10 days.



See detailed recommendations in Annexure 1

1

SESSION DURATION, MEMBERS' ATTENDANCE

This section deals with the session's duration, attendance and participation of Senators. It also reviews the presence of key members - the Chairman, Deputy Chairman, Leader of the House, Leader of the Opposition and the Parliamentary Leaders - and the time they spent on the floor of the House.

TOTAL SITTINGS

12

SESSION TIME

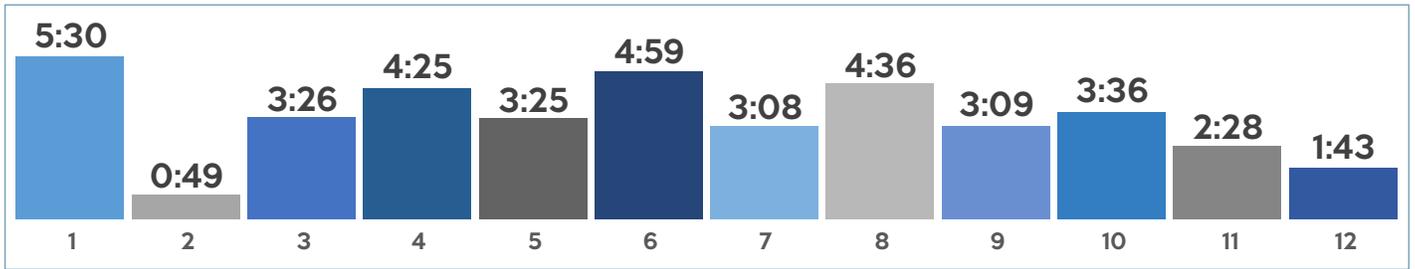
41h14m

AVERAGE SITTING TIME

3h26m

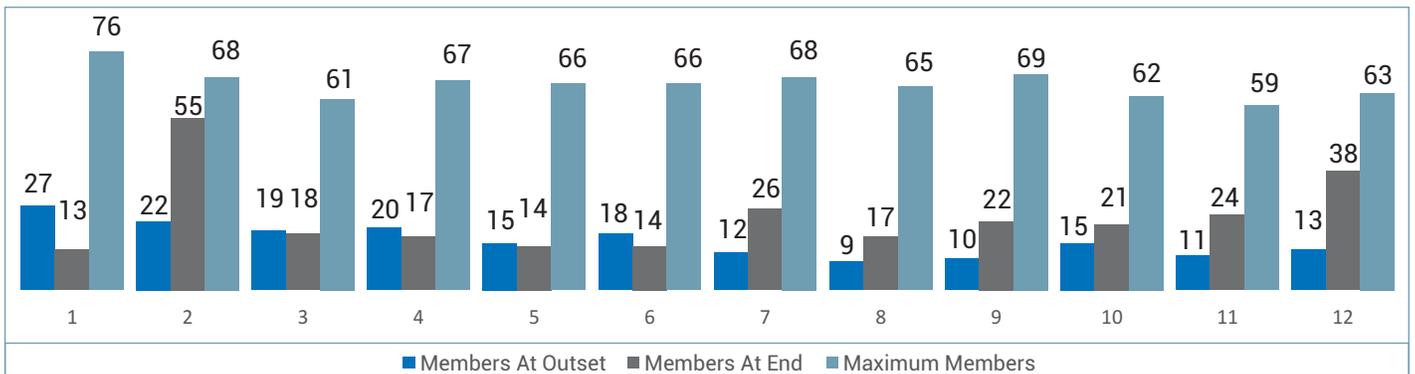
SITTING DATE, DURATION AND ATTENDANCE

The cumulative duration of 12 sittings was 41 hours and 14 minutes while each sitting, on average, started nine minutes behind the schedule, continued for three hours and 26 minutes.

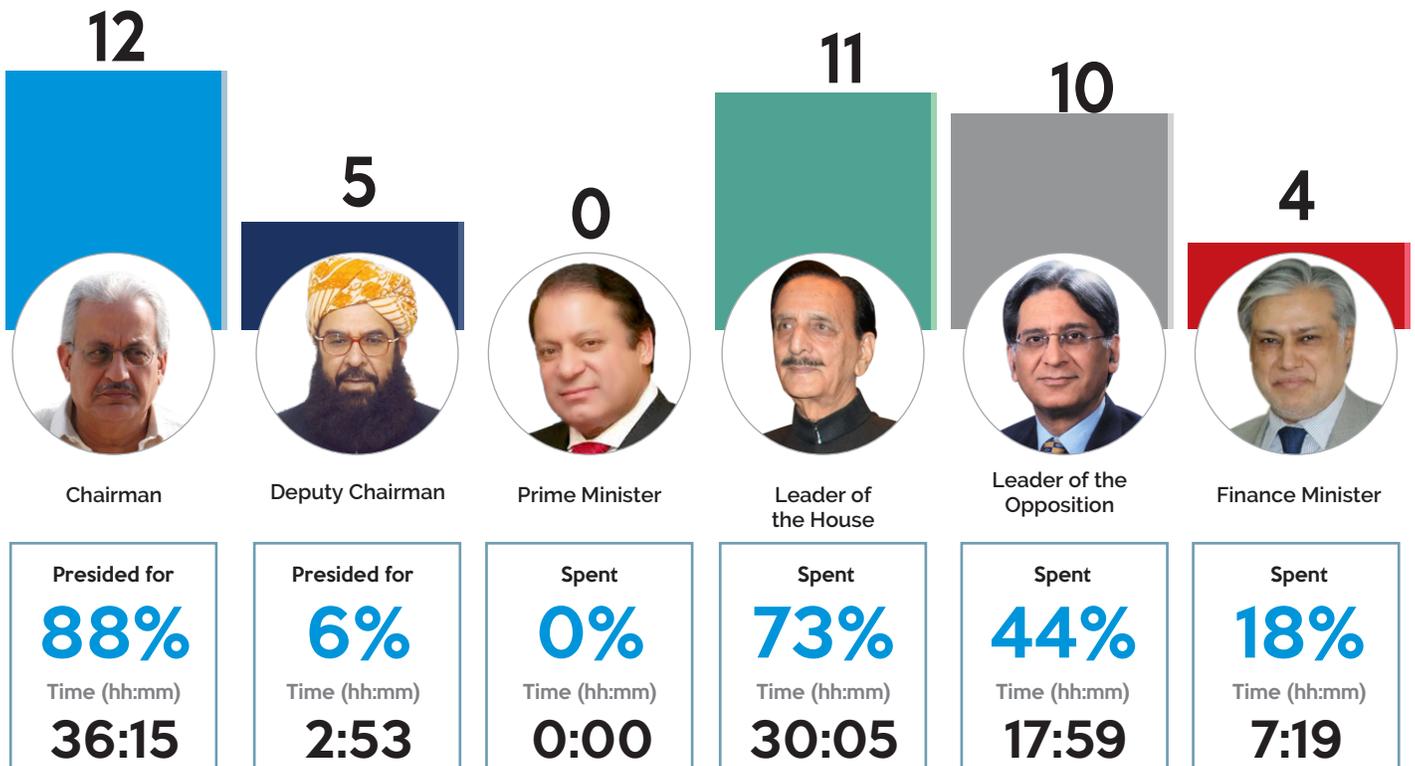


AVERAGE MEMBERS ATTENDANCE

An average of 15% Senators were present at the start and 22% at the end of each sitting. On average, a maximum of 66 (65%) members, along with three minority Senators, attended the session. Each sitting started two minutes behind the schedule and lasted three hours and 26 minutes on average.



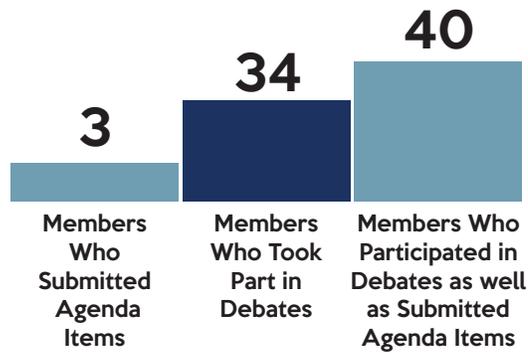
KEY MEMBERS ATTENDANCE



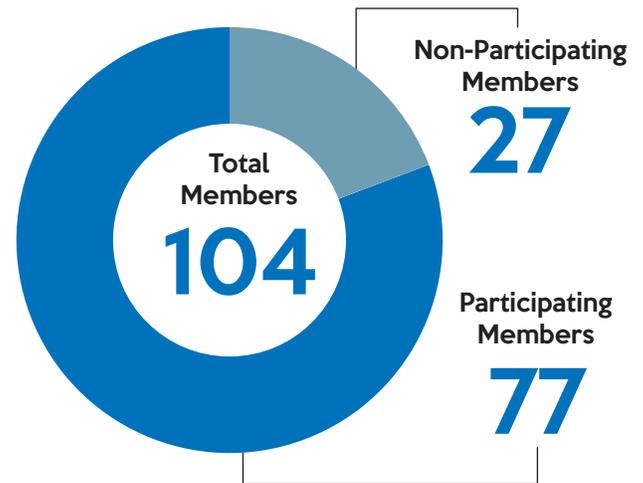
* 5% time consumed in breaks and remaining 1% of sessions was chaired by a member of Panel of Presiding Officers

MEMBERS PARTICIPATION IN ENTIRE SESSION

The members may participate in the proceeding by submitting an agenda item or taking part in debates on floor of the House.



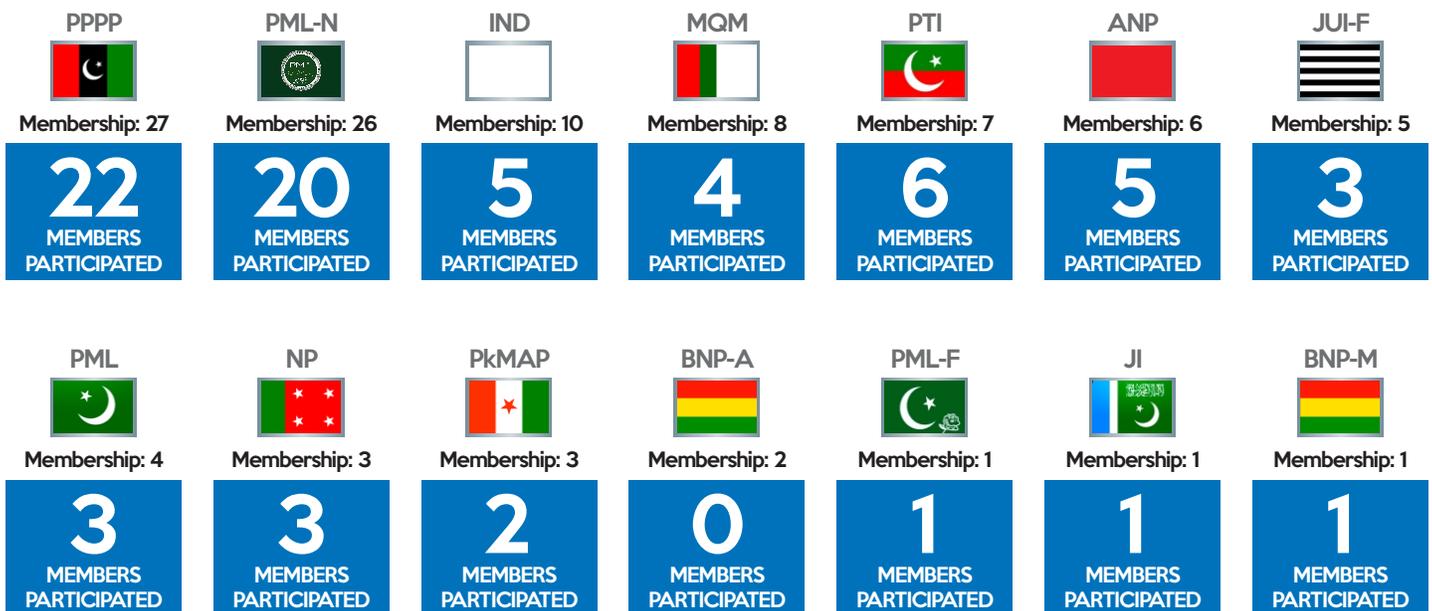
OVERALL PARTICIPATION



GENDER-WISE PARTICIPATION



PARTY-WISE PARTICIPATION



PARLIAMENTARY LEADERS ATTENDANCE



MUSHAHID ULLAH KHAN



PML-N

12
attended



MUSHAHID HUSSAIN



PML

12
attended



JEHNZEB JAMALDINI



BNP-M

12
attended

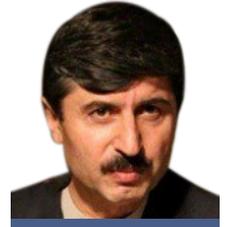


SAEED GHANI



PPPP

11
attended



USMAN KAKAR



PkMAP

11
attended



TAHIR MASHHADI



MQM

9
attended



SIRAJ UL HAQ



JI

9
attended



MUZAFFAR SHAH



PML-F

9
attended

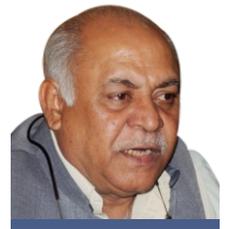


ILYAS BILOUR



ANP

8
attended



HASIL BIZENJO



NP

6
attended



NAUMAN WAZEER



PTI

5
attended



TALHA MEHMUD



JUI-F

3
attended



ISRAR ULLAH ZEHRI



BNP-A

0
attended

2

REPRESENTATION, RESPONSIVENESS AND GOVERNMENT OVERSIGHT

This section highlights the efforts of legislators to represent the interests of their constituents through sharing their views during debate on various motions and matters of public importance on Orders of the Day.

QUESTIONS

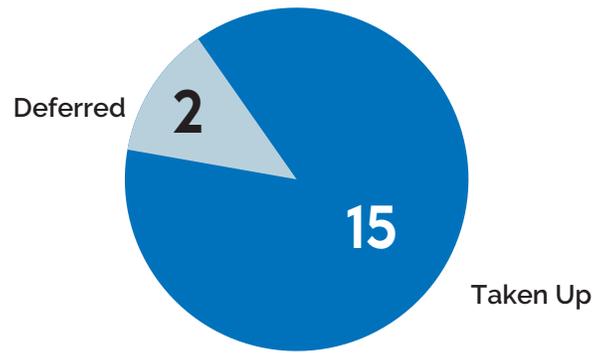
29

CANs

17

CALLING ATTENTION NOTICES

As per Rule 64, a member may call the attention of a Minister to any matter of urgent public importance and the Minister may make a brief statement or ask for time to make a statement at a later hour or date. The House cannot debate the ministerial statement at the time it is made.



SUBJECT OF TAKEN UP CANs

Taken Up

- The World Higher Education ranking issued by Quacquarelli Symonds (QS), a British Ranking Agency, which ranked Pakistan's Higher Education system at No. 50
- The sale of sub-standard products at Utility Stores through out the country as well as their higher prices
- The decision of the Drug Regulatory Authority of Pakistan (DRAP) about 8 % increase in the prices of medicines
- The unscheduled loadshedding of electricity in those cities / areas wherein the Climate change department has predicted intensive heat wave
- The delay in finalization and implementation of much needed FATA reforms
- The non-implementation of notification issued by the Government regarding 46% increase in the pension of EOBI pensioners w.e.f. April, 2015
- The delay in finalization and implementation of much needed electoral reforms
- The construction of an LNG Terminal in obstruction of Bundel Island causing threats to security and safety of the Island as well as the defence infrastructure in the area
- The delay in reorganization and fresh raising of civil armed forces to enhance their capacity in order to meet border management challenges and security threats both during war and peace
- The lack of transport facility and other basic facilities like washrooms, boundary walls,

electricity and clean drinking water in most of the Government schools under the administrative control of the Capital Administration and Development Division

- The delay in long awaited population census which is a Constitutional requirement
- The decrease in the exports of textile and clothing by 3.5% during the first ten months of current Fiscal Year
- The reduction in supply of drinking water by the Military Engineering Service (MES) Department, Rawalpindi, to the residents of the area from Morgah More to Noor Mehal Hotel, Jhelum Road, Rawalpindi
- The import of whey powder and meat due to which the local farmers are being badly affected as more than eight million families are associated with livestock, majority of which are small holders and landless
- The bad affect on the efficacy of drugs due to non-maintenance of temperature by the Pharmaceutical Companies during transportation of drugs

Deferred

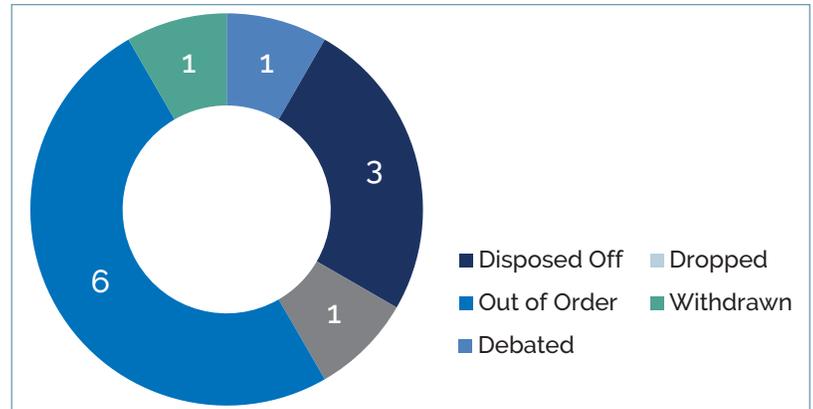
- The blockage of almost 400,000 web links by Pakistan Telecommunication Authority (PTA) on account of containing porn material whereas most of them do not contain such material
- The jobs security of teachers and employees of Colony Boards and T & T Colony Haripur, which are going to be dissolved w.e.f. 30th June, 2016 and will be handed over to National Radio and Telecommunication Corporation (NRTC) and PTCL, respectively

QUESTIONS

As many as 17 out of 27 Starred Questions were taken up by the House during the first sitting, while Senators raised 40 Supplementary Questions. Of these, 13 were related to the CADD, followed by Aviation Division (5), Establishment Division (4), Climate Change Division (3) and Information Technology (2). One un-starred question was related to each CADD and Cabinet Secretariat. Question Hour was not held in 11 other sittings due to the debate on Finance Bill, 2016.

ADJOURNMENT MOTIONS

Under Rule 85, a motion for an adjournment of the business of the House can be moved by a member for the purpose of discussion on a definite matter of an urgent public importance with the consent of the Chairman where not more than one such motion is to be admitted in a day.



SUBJECT OF ADJOURNMENT MOTION

Debated

- The situation arising out of the drone strike on 22nd May, 2016, in Balochistan reportedly resulting into killing of Mulla Akhtar Mansoor

Disposed Off

- The recent test of intercept Missile by India contributing to an unhealthy arms race in the region
- The problems the people of Pakistan might face in consequence of the decision taken by the Minister for Interior and Narcotics Control regarding re-verification of the CNICs of all the citizens of the country
- The agreement signed by India, Iran and Afghanistan for development of Chah Bahar Port and its negative impact on Pakistan particularly on Gawadar Port

Dropped

- The six days long protest by nurses of Nishtar Hospital, Multan to which the Government did not pay any heed

Out of Order

- Discrepancies involved in the distribution mechanism of DISCOs, especially lack of up-gradation in transmission lines and feeders that cannot bear the additional load

- Environmental impact of the proposed construction of cricket stadium at Shakarparian, Islamabad
- The report of the National Commission on Human Rights (NCHR) about more than thirteen hundred deaths of infants and children in Thar during the last thirty months
- To discuss the report of the NEPRA presented in the CCI revealing that the Government had collected Rs. 65 billion from electricity consumers on account of various surcharges in the year 2015
- Non-development of Sector G-14 by the Federal Government Housing Foundation due to which there is frustration in the Federal Government employees in resolving their housing concerns
- The media reports that an alleged target killer belonging to a political party has disclosed during interrogation that he had been given a task of target killing of Senator Shahi Syed and others

Withdrawn

- The collection of money by the Government from the electricity consumers on account of unjustified surcharges e.g. Excise Duty, PTV fees, GST, Extra Tax, Neelum Jhelum Surcharge, Sales Tax, GST/IT/ED/ST on FPA

3

PARLIAMENTARY OUTPUT

This section deals with the output of the Upper House in terms of legislation, ordinances, resolutions and standing committee reports appearing on the Orders of the Day during the session

REPORTS/PAPERS
ON AGENDA

35

RESOLUTIONS
ON AGENDA/
SUPPLEMENTARY

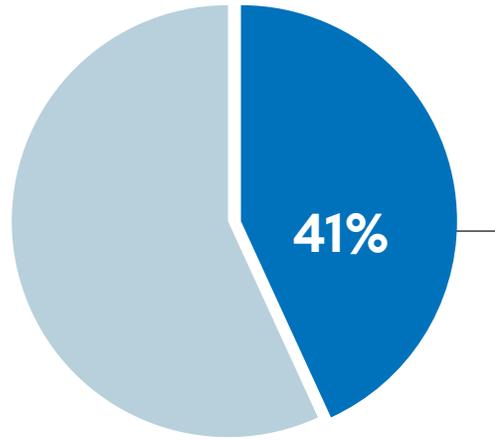
1

BILLS/ORDIANANCES
ON AGENDA

11

BUDGET DEBATE

Article 73 of the Constitution of Pakistan and Rule 130 of the Senate's Rules of Procedures and Conduct of Business state that a Money Bill shall originate in the National Assembly but should be laid before the Senate for debate. The Senate has to make recommendations on the bills within fourteen days. The National Assembly shall consider these recommendations and may pass the bill with or without incorporating these recommendations.



16 hours and 48 minutes consumed in budget debate

TIME CONSUMED IN BUDGET DEBATE

The budget debate lasted 16 hours and 48 minutes, consuming 41% of the session's time.

PARTICIPATION IN BUDGET DEBATE BY PARTY

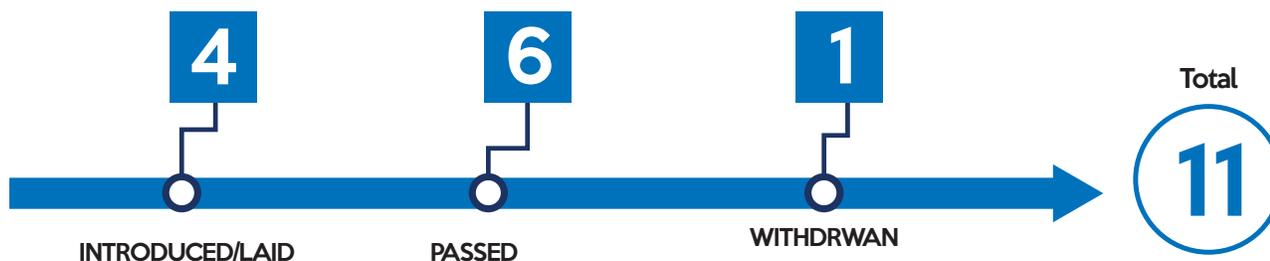
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 PPPP 19 Members (15 Male, 4 Female) Time (minutes) 307	 PML-N 17 Members (12 Male, 5 Female) Time (minutes) 244	 IND 5 Members (5 Male) Time (minutes) 79	 ANP 4 Members (3 Male, 3 Female) Time (minutes) 57	 MQM 4 Members (3 Male, 3 Female) Time (minutes) 57	 PTI 4 Members (4 Male) Time (minutes) 60
 PkMAP 3 Members (2 Male, 1 Female) Time (minutes) 47	 PML 3 Members (3 Male) Time (minutes) 61	 NP 2 Members (2 Male) Time (minutes) 21	 BNP-M 1 Members (1 Male) Time (minutes) 30	 JI 1 Members (1 Male) Time (minutes) 17	 PML-F 1 Members (1 Male) Time (minutes) 28

LEGISLATION

In addition to introduction and debate on Finance Bill, the House passed six government bills comprising the Constitution (Twenty-second Amendment) Bill, 2016; the Foreign Exchange Regulation (Amendment) Bill, 2016; the Corporate Restructuring Companies Bill, 2016; the Financial Institutions (Secured Transactions) Bill, 2016; the Deposit Protection Corporation Bill, 2016 and the National Energy Efficiency and Conservation Bill, 2016.

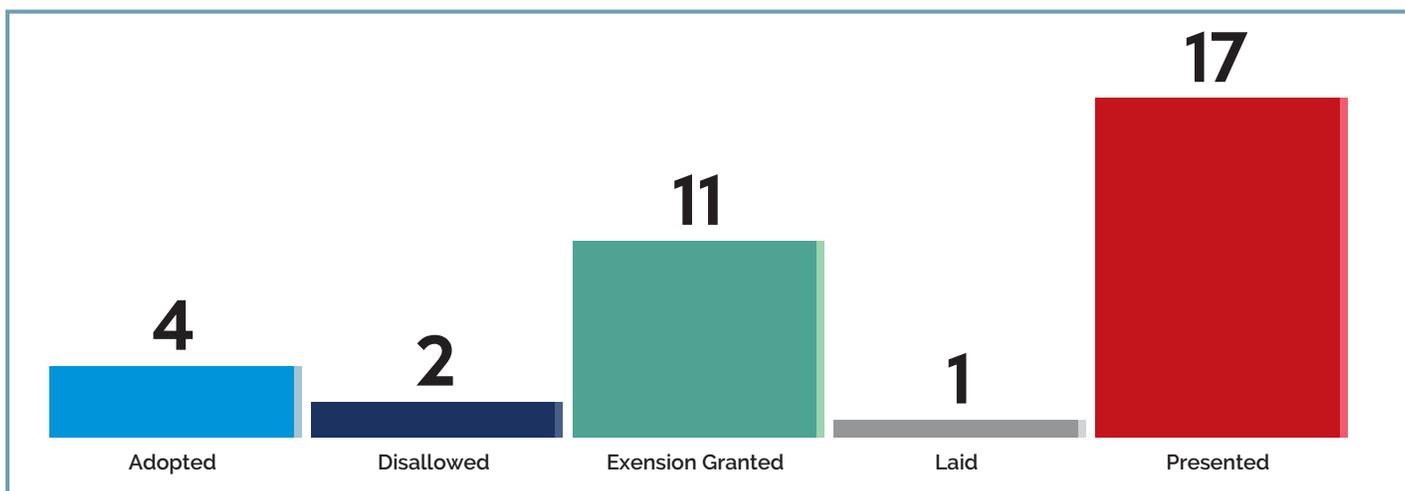
STATUS OF GOVERNMENT BILL



REPORTS/PAPERS

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The Chairman disallowed presentation of two reports of Standing Committee on Law and Justice, terming them in contravention with the rules. He was of the view that Special Assistant to Prime Minister on Law & Justice cannot attend the Committee's meetings because he does not have the portfolio of Minister and it is in violation of Article 57 of Constitution as well as 198 (3), 165 (1) of Rules of Procedure and Conduct of Business.



RESOLUTION

The House also adopted a joint resolution to express sorrow and grief over sad demise of the boxing legend, Muhammad Ali.

4

ORDER AND INSTITUTIONALIZATION

This section documents the details of Matters of Public Importance, quorum and also about protests, walkouts, boycotts observed during the session.

MATTERS OF PUBLIC
IMPORTANCE

147

WALKOUTS

3

MATTERS OF PUBLIC IMPORTANCE

According to sub-Rule 1 of Rule 61, last hour of the sitting shall be utilized as Prime Minister's Zero Hour to take up matters of urgent public importance. Similarly, sub-Rule 2 says that a member may raise a matter after giving a notice, in writing, to the Secretary, one hour before the commencement of sitting of the Senate to be taken up in Prime Minister's zero hour.

<p>0</p> <p>POs consumed</p> <p> 0</p> <p>(Minutes)</p> <p>1st Sitting</p>	<p>14</p> <p>POs consumed</p> <p> 39</p> <p>(Minutes)</p> <p>2nd Sitting</p>	<p>6</p> <p>POs consumed</p> <p> 21</p> <p>(Minutes)</p> <p>3rd Sitting</p>	<p>5</p> <p>POs consumed</p> <p> 23</p> <p>(Minutes)</p> <p>4th Sitting</p>	<p>3</p> <p>POs consumed</p> <p> 3</p> <p>(Minutes)</p> <p>5th Sitting</p>
<p>18</p> <p>POs consumed</p> <p> 46</p> <p>(Minutes)</p> <p>6th Sitting</p>	<p>8</p> <p>POs consumed</p> <p> 22</p> <p>(Minutes)</p> <p>7th Sitting</p>	<p>4</p> <p>POs consumed</p> <p> 5</p> <p>(Minutes)</p> <p>8th Sitting</p>	<p>35</p> <p>POs consumed</p> <p> 70</p> <p>(Minutes)</p> <p>9th Sitting</p>	<p>16</p> <p>POs consumed</p> <p> 60</p> <p>(Minutes)</p> <p>10th Sitting</p>
<p>4</p> <p>POs consumed</p> <p> 13</p> <p>(Minutes)</p> <p>11th Sitting</p>	<p>34</p> <p>POs consumed</p> <p> 63</p> <p>(Minutes)</p> <p>12th Sitting</p>			

WALKOUT

<p>1st Sitting</p> <p>► Walkout (ANP)</p> <p>Over his opinion about mistakes in various clauses of the Constitution (Twenty-second Amendment) Bill, 2016</p>	<p></p> <p>5 min</p>
<p>10th Sitting</p> <p>► Walkout (MQM)</p> <p>Against postponement of mayor poll in Karachi</p>	<p></p> <p>11 min</p>
<p>11th Sitting</p> <p>► Walkout (Entire Opposition)</p> <p>Against absence of Finance Minister during budgetary debate</p>	<p></p> <p>3 min</p>

Annexure 1

SENATE SECRETARIAT
RECOMMENDATIONS OF SENATE OF PAKISTAN IN THE FINANCE BILL, 2016
BUDGET PROPOSAL 2016-17

PROPOSED AMENDMENTS IN THE FINANCE BILL 2016

1. in clause 2, (i) for sub-clause (d), the following shall be substituted, namely:-

"(d) Sharing of data to the extent of agreed data contents under a memorandum of understanding, bilateral, regional, multilateral agreement or extradition signed by the Federal Government or the Federal Board of Revenue.";

 - (ii) for sub-clause (3), the following shall be substituted, namely:-

"(3) from the date of the commencement of this Act, the amendments set out in the First Schedule of this Act shall be deemed to have been made in the First Schedule to Customs Act, 1969(IV of 1969); and ";
 - (iii) for sub-clause (4), the following shall be substituted, namely:-

"(4) for the Fifth Schedule to the Customs Act, 1969 (IV of 1969) the Second Schedule to this Act shall be substituted".
2. in clause 3, (i) for paragraph (9), in section 33, in the Table, in the entry in column (1), against serial number 19, the following shall be substituted, namely:-
 - (a) after the word "Act", the words "or the rules made there under" shall be substituted; and
 - (b) for the full stop a colon shall be substituted and thereafter the following proviso shall be added, namely:-

"Provided that the person concerned shall be given reasonable opportunity of hearing and chance to rectify the mistake, if any, before imposing penalty."
 - (ii) for paragraph (13), in the Fifth Schedule, in column (1) against serial number 12, in column (2), clauses (i) to (viii) shall be omitted; and
 - (iii) for paragraph (14), in the Sixth Schedule, in sub-paragraph (b), in the Annexure, in column (1), against serial number 4, in column (2), the following shall be substituted, namely:-
 - (a) after the word "pick-up", the words "and dump trucks" shall be inserted; and
 - (b) for the full stop, at the end, a colon shall be substituted and thereafter the following proviso shall be added namely:-

"Provided that the items hereinafore specified shall if sold-

- (i) before five years shall be liable to tax; and
- (ii) after five years shall be exempt from tax."

3. In clause 4, in sub-clause (1) for sub section (2B) the following shall be inserted namely:-

"(2B) The tax chargeable under sub section (1) shall not be charged from regulatory and licensing service rendered or provided by an organization established by or under a Federal law."

4. in clause 5, (i) in sub-clause (2), in section 7C, in sub-section (2), for the word "to" the word " in " shall be substituted;

(ii) in sub-section (3), in clause (c), for the word "responsibilities" the word "powers" shall be substituted.

(iii) in sub section (4), for section 7C_

(a) for the word "section" the word "provision" shall be substituted; and

(b) for the word "business or" the word "building" shall be substituted;

(c) after the word "construction" the word "the project that has one thirty percent repeat allocation for basic income individual or business ten percent tax deduction shall be allowed" shall be inserted.

(iv) in sub-clause (11), in section 62A, in sub-section (1) after the word "person" occurring for the first time, the words "being filer" shall be inserted.

(v) in sub-clause (14) in section 64AB.-

(a) in sub-clause (1) after the word " tuition" the words "school and college fee of all the children" shall be inserted;

(b) in sub-section (2) for the words "the lesser of" shall be omitted, and

(c) in sub-section (2);-,

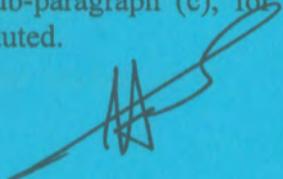
(i) after clause (b) the word "and" at the end shall be omitted; and

(ii) after clause (c) for the full stop, at the end the remainder and the word "and" shall be substituted and therefore the following new clauses shall be added, namely:-

"(d) sole proprietor, associations of persons who invest in education, training, certification and professional development of the employees, shall be allowed deduction of tax upto ten percent."

(vi) in clause (15), in sub-paragraph (a), for the figure "2019" the figure "2021" shall be substituted.

(vii) in clause (19), in sub-paragraph (c), for the figure "2019" the figure "2021" shall be substituted.



(viii) for clause (22), the following shall be substituted, namely.-

“(22) in section 68, in sub-section (2).-

(a) after the word “regard” the words “to the value fixed or notified by any provincial authority for the purpose of stamp duty or for any other purpose or” shall be inserted; and

(b) for the full stop, at the end, a colon shall be substituted and thereafter, the following proviso shall be added, namely.-

“Provided that the valuation of immoveable properties over and above the Collector’s prescribed rate shall be applied in the case of a non-filer only.”.

(ix) paragraph (23) shall be omitted.

(x) In sub-clause (24) in paragraph (c), after the word “following” the word “clauses” shall be inserted.

(xi) in paragraph (26), sub-paragraph (a), for the word “ten”, the word “thirty” shall be substituted.

(xii) In sub clause (29), (i) in paragraph (b), for the word “present” the word “presents” shall be substituted; and

(Xiii) in sub-clause (33), after the word “adjustable” the words “the return filed for the relevant tax years” shall be added.

(xiv) in clause (38), in Section 231 A, after sub-section (1), the following explanation shall be substituted, namely.-

“*Explanation.-* For removal of doubt, it is clarified that the said fifty thousand rupees shall be aggregate withdrawals from different accounts of same bank in a single day;

(xv) in clause (44), in Section 236P, after sub-section (3), the following explanation shall be substituted, namely.-

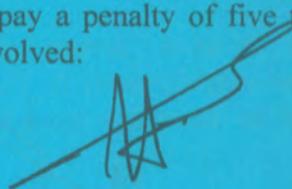
“*Explanation.-* For removal of doubt, it is clarified that the said fifty thousand rupees shall be aggregate withdrawals from different accounts of same bank in a single day.” and;

(xvi) in clause (45), section 236W shall be omitted.

5. clause 6 of the Bill shall be omitted.

6. in clause 7, for clause (5), in section 19, after sub-section (12), the following shall be added, namely.-

“(13) Any person who contravenes any provision of this Act or rules made thereunder for which no penalty has specifically been provided in this section shall be liable to pay a penalty of five thousand rupees or three percent of the amount of duty involved:

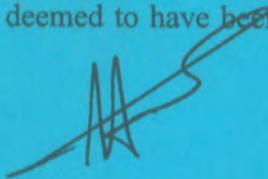


Provided that the person concerned shall be given reasonable opportunity of hearing and chance to rectify the mistake, if any, before imposing penalty.”.

7. in the First Schedule to the Customs Act 1969 (IV of 1969), following amendments are to be made, namely:-
- (i) the code Code 2917.3500 in column (1), against column (4), for the figure "16" the digit "11" shall be substituted;
 - (ii) the code Code 3907.6020 in column (1), against column (4), for the figure "11" the digit "10" shall be substituted;
 - (iii) the code Code 4411.9200 in column (1), against column (4), for the figure "20" the digit "15" shall be substituted; and
 - (iv) the code Code 4411.9390 in column (1), against column (4), for the figure "20" the digit "15" shall be substituted.

Proposed Amendments in Income Tax Ordinance, 2001

8. in clause (66) of Part I of the Second Schedule to the Income Tax Ordinance, 2001 after entry (xxxiii), the following new entry shall be inserted, namely.-
- “(xxxiv) Pakhtunkhwa Energy Development Organization established under Pakhtunkhwa Hydel Development Organization Act, 1993 (I of 1993) as amended through the Khyber Pakhtunkhwa Energy Development Organization Act, 2014, from and after April 19, 2009.”.
9. in clause (132) of Part (I) of Second Schedule to the Income Tax Ordinance, 2001 sub-clause (c) shall be omitted.
10. in clause (132) of Part I of Second Schedule to the Income Tax Ordinance, 2001 a new proviso shall be added to sub-clause (b) as follows:- “Provided that exemption under this clause shall apply to the projects which are formed by splitting up, or the reconstruction or reconstitution of a business previously owned, managed or controlled by the Federal, Provincial or Local Government.”.
11. in section 138, in sub-section (2), after the word “Commissioner” occurring for the second time, the word “only after exhausting all remedies till the Appellate Board and subject to order of the Appellate Board” shall be inserted.
12. in section 140, in sub-section (1), after the comma occurring for the fourth time, the word “only after exhausting all remedies till the Appellate Board and subject to order of the Appellate Board” shall be inserted.
13. in section 152,
- (i) in sub-section (1A), after the word “*person*” occurring for the second time, the words “*or to a permanent establishment in Pakistan of a non-resident person*” shall be inserted and shall be deemed to have been substituted on the First May, 2015.

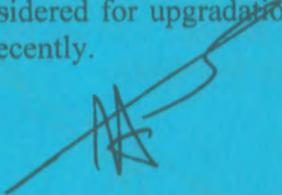


- (ii) for sub-section (1B), the following shall be substituted and shall deemed to have been substituted on the First May, 2015, namely:-

“[(1B) The tax [deductible] under sub-section (1A) shall be a final tax on the income of a non-resident person arising from a contract, and the non-resident person who has already paid taxes under (1A), is exempted and shall not be subjected to the tax payment under sub-section (2), (2A), (2AA) and sub-section (3)” shall be substituted.

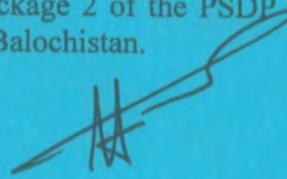
GENERAL CONSENSUS RECOMMENDATIONS

14. The Senate recommends to the National Assembly that the duty of Cotton Yarn should be kept at minimum slab rate of 5%.
15. **[Clubbed]**
- The Senate recommends to the National Assembly that the Budget making process should be immediately and diligently reviewed and a new reformed mechanism may be introduced whereby a Committee consist of members of both Houses having financial background jointly bring their recommendations in Budget making process 4 to 6 months prior to actual budgetary allocations like India and other countries.
 - The Senate recommends to the National Assembly that the Ministry of Finance should present broad parameters of the Budget in March every year and detailed budget by mid May every year in both the Houses of the Parliament for pre-budget discussion.
 - The Senate recommends to the National Assembly that mid-year budget review should be made mandatory and should be done each year in the month of February in Parliament for purposeful discussion and input.
 - The Senate recommends to the National Assembly that the budgetary proposals, especially the PSDP/annual plan is presented to the concerned Committee of both Houses at least three weeks before laying the budget in the House. Ideally all Legislators should be given sufficient time and details to make recommendations but the Senate Standing Committee which is tasked to make recommendations within 10 days needs more time and a detailed briefing for useful and practical recommendation.
16. The Senate recommends to the National Assembly that minimum wage of Rs.14000/- should be implemented in letter and spirit.
17. The Senate recommends to the National Assembly that the posts of equal scales in Ex-cadre should be considered for upgradation similar to the posts named LDC, UDC and Assistant upgraded recently.



18. [Clubbed]

- The Senate recommends to the National Assembly that government should ensure to reduction in the interest rates on Agriculture loans by 2%.
 - The Senate recommends to the National Assembly that ZTBL should be encouraged to provide cheap loans to the farmers
19. The Senate recommends to the National Assembly that strict measures and amendments should be brought by F.B.R. to find, expose and seize Benami properties.
20. The Senate recommends to the National Assembly that process of filing income tax should be further simplified.
21. The Senate recommends to the National Assembly that funds of Rs.100 million should be allocated for the staffing and the capital expenditure related to the setting up of an Intensive Care Unit, (ICU) at the SZAB Medical University (PIMS) Islamabad.
22. The Senate recommends to the National Assembly that Section 2(14)(d). Provincial Sales tax on services not claimable as input tax. Input claim is barred and "the definition of input tax has been proposed to be amended to exclude the Sales tax paid under respective Provincial laws". This amendment needs to be done away with as it will adversely affect the revenue generation efforts of the Provincial Revenue Boards, will lead to large amounts of refunds being stuck up and will have an inflationary impact in general. So the issue should be resolved at the earliest.
23. The Senate recommends to the National Assembly that appropriate change in prudential regulations to mandate 15% in advances should be made to remove the disparity and imbalance in banking activity (e.g. advances to deposits ratio) between the Provinces of Pakistan.
24. The Senate recommends to the National Assembly that import process should be rationalize and simplify and the structure of import duties for equipment used to produce solar energy.
25. The Senate recommends to the National Assembly that a simplified form for filing tax return for eligible users of pre paid mobile telephone services should be introduced to enable them to get refund/credit of WHT paid on such services.
26. The Senate recommends to the National Assembly that the Raeen and Shagram Bridges on Buni to Torkho road, Tehsil Mastuj, District Chitral should be rebuilt.
27. The Senate recommends to the National Assembly that allocations should be enhanced for early completion of the PSDP 926 RBOD water sector project in Balochistan.
28. The Senate recommends to the National Assembly that allocation of Rs.1652 billion should be made for the completion of package 2 of the PSDP 928 (Small delay action Dams)(package 2) water sector project in Balochistan.



29. [Clubbed]

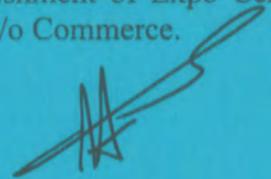
- The Senate recommends to the National Assembly that funds of Rs.5 billion should be allocated to 950 Naulong Dam Project for initiation this year and its cost effective completion.
- The Senate recommends to the National Assembly that Rs.250 million should be allocated for construction of Delay Action and Check Dams in Rud Malazai, Aghbargai, Kach Shamozaai, Kach Sarangzai, Tehsil Karezat, District Pishin.
- The Senate recommends to the National Assembly that suitable amount should be allocated for reconstruction of Alay Yar Shah Dam in District Kachi – Bolan Balochistan.
- The Senate recommends to the National Assembly that allocation should be made for the construction of Hangol dam district Lasbella, Karkh dam, district-khuzdar in Balochistan.
- The Senate recommends to the National Assembly that allocation should be made for the construction of following small dams in Balochistan:-
 - (i) **Tuk Storage dam** tehsil wadh district Khuzdar
 - (ii) **Kangori storage dam** Shah Noorani area district Khuzdar
 - (iii) **Garrah storage dam** tehsil wadh district Khuzdar
 - (iv) **Bohir Mass storage dam** tehsil wadh distict khuzdar
- The Senate recommends to the National Assembly that amounts allocated in the PSDP for ongoing projects of mega and small dams in Balochistan is insufficient, therefore, more funds should be allocated and timely released for completion of the dams.

30. The Senate recommends to the National Assembly that duty and tax exemption should be provided in Pakistan on import of farm machinery for the period of 5 years.

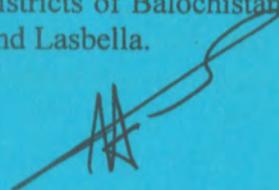
31. [Clubbed]

- The Senate recommends to the National Assembly that interest free loans should be provided to the farmers in Balochistan to convert tube wells to solar power.
- The Senate recommends to the National Assembly that at least Rs.10 billion should be allocated for conversion of agricultural tube wells on solar energy along with the provision of sprinkle water supply system in Balochistan.
- The Senate recommends to the National Assembly that sufficient funds should be allocated for installation of solar tube wells in the province of Balochistan.
- The Senate recommends to the National Assembly that subsidies should be enhanced for the tube wells in Balochistan.

32. The Senate recommends to the National Assembly that establishment of Expo Centre Quetta should be included in the Export Development Fund of M/o Commerce.



33. The Senate recommends to the National Assembly that measures should be taken for submission of pre-feasibility report for the establishment of Forest University in district Ziarat within six months.
34. The Senate recommends to the National Assembly that a sub-campus of Balochistan University should be established in Chaman within 6 months.
35. The Senate recommends to the National Assembly that a pre-feasibility report should be prepared for the establishment of Live Stock University in District Musakhyl.
36. The Senate recommends to the National Assembly that Zhob, Sibi and Quetta Divisions should be included in promotion of Olive cultivation on commercial scale.
37. **[Clubbed]**
- The Senate recommends to the National Assembly that an Arid Zone Research Institute should be established in Muslim Bagh, Balochistan.
 - The Senate recommends to the National Assembly that Muslim Bagh I.T Campus, Balochistan should be included in PSDP 2016-2017.
38. The Senate recommends to the National Assembly that sufficient funds should be allocated for FATA in the current budget.
39. The Senate recommends to the National Assembly that census must be taken and sufficient allocation should be made for conducting the census.
40. The Senate recommends to the National Assembly that Dumper Trucks should be exempted from sales tax in chromites and coal areas of Balochistan.
41. The Senate recommends to the National Assembly that Customs House should be established for Customs Gateway at district Qamardin, Balochistan.
42. The Senate recommends to the National Assembly that the districts of Musakhel, sherani, Kan Metarzai should be included in RBS as the survey had already been conducted.
43. The Senate recommends to the National Assembly that Electricity should be provided to all mining areas of the country.
44. **[Clubbed]**
- The Senate recommends to the National Assembly that Funds should be allocated for pre-feasibility of 1000MW Solar, Wind, Gas and Coal power projects in Quetta, Qila Abdullah, Pashin, Muslim Bagh, Qila Saifullah, Zhob, sherani, Musakhel, Loralai, Ziarat and Harnai.
 - The Senate recommends to the National Assembly that allocation should be made for the establishment of wind energy in different districts of Balochistan such as Noshki, Chagi, Turbat, Panjgur, Washuk, Awaran and Lasbella.



45. **[Clubbed]**

- The Senate recommends to the National Assembly that priority should be given to the western route and sufficient funds should be allocated for early completion of the western route.
- The Senate recommends to the National Assembly that at least Rs.20 billion should be allocated for Kuchlak to Zhob Motorway on the Western Route.
- The Senate recommends to the National Assembly that at least Rs.20 billion should be allocated for Zhob to D.I. Khan Motorway.
- The Senate recommends to the National Assembly that at least Rs.15 billion should be allocated for Bostan to Zhob, D I Khan, Kohat Railway line in the current budget. The Senate recommends to the National Assembly that the specifications of the western route of CPEC should thus be upgraded and brought at par with specifications of the eastern route and to correspondingly raise the allocations for the western route in the budget 2016-17.
- The Senate recommends to the National Assembly that sufficient funds should be allocated for early completion of the main Highways of Balochistan.

46. The Senate recommends to the National Assembly that funds should be allocated for establishment of vocational institutes at Zhob, Quetta, Qila Saifullah.

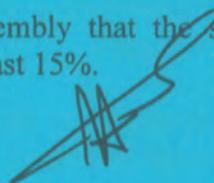
47. The Senate recommends to the National Assembly that funds should be allocated to conduct complete 3D Mineral Survey in the country.

48. **[Clubbed]**

- The Senate recommends to the National Assembly that funds should be allocated for laying down the Gas pipe line from Quetta to Khanozai, Muslim Bagh, Qila Saifullah.
- The Senate recommends to the National Assembly that funds should be allocated for laying down the Gas Pipe line from Sanjavi, Loralai.
- The Senate recommends to the National Assembly that funds should be allocated for provision of gas to Aghberg of district Quetta.
- The Senate recommends to the National Assembly that funds should be allocated for laying down the Gas pipe line between Pishin and Quetta.
- The Senate recommends to the National Assembly that Air Max Gas plant should be given to every district, Tehsil and Tehsil Headquarter in Balochistan.
- The Senate recommends to the National Assembly that allocation should be made for the establishment of Air Mix Plant at Wadh District Khuzdar and Dalbandin District Chagai.

49. The Senate recommends to the National Assembly that Circular Railway project should be made operational in District Quetta.

50. The Senate recommends to the National Assembly that Cancer Hospital should be established by Pakistan Atomic Energy Commission in Division Headquarter, Loralai.
51. The Senate recommends to the National Assembly that allergy centers and laboratories should be established in Quetta, Karachi, Peshawar and Lahore.
52. The Senate recommends to the National Assembly that pre-feasibility of Mega projects of plantation and construction of small dams should be started in Zhob and Quetta Division for reducing the impact of climate change.
53. The Senate recommends to the National Assembly that sufficient allocation should be made for construction of Motorway Police Office in Quetta city.
54. The Senate recommends to the National Assembly that sufficient funds should be allocated for construction of Kalat Quetta Chamman Section N-25.
55. The Senate recommends to the National Assembly that sufficient funds should be allocated for widening and improvement of N-85, Hoshab-Nag-Surab Road.
56. The Senate recommends to the National Assembly that sufficient funds should be allocated for the Basima Khuzdar N-30 project.
57. The Senate recommends to the National Assembly that sufficient funds should be allocated for the construction of B/T Road from Sui to Uch field project.
58. The Senate recommends to the National Assembly that sufficient funds should be allocated for completion of the project of construction of flyover at Koyal Phatak Samangli road Quetta.
59. The Senate recommends to the National Assembly that balance amount of Rs.333 million be allocated for development of infrastructure at Lasbella University.
60. The Senate recommends to the National Assembly that sufficient funds be allocated for establishment of university at Sibbi.
61. The Senate recommends to the National Assembly that sufficient funds should be allocated for the Master leading to Ph.D. Scholarships under Aaghaz e Huqooq e Balochistan.
62. The Senate recommends to the National Assembly that sufficient funds should be allocated for the provision of basic facilities at Balochistan University of Engineering at Khuzdar for early completion of the project.
63. The Senate recommends to the National Assembly that balance amount of Rs.261 million should be allocated for establishment of Bostan Industrial Estate, Balochistan.
64. The Senate recommends to the National Assembly that the salaries and pension of government employees should be raised by at least 15%.



65. The Senate recommends the National Assembly that special allocations should be made for addressing issues in climate change, environmental degradation and population dynamics as committed by Pakistan in the Paris Conference in December 2015.
66. The Senate recommends to the National Assembly that the National Commission for Human Rights Fund should be set up as provided for under Chapter VI Clause 23 of the National Commission for Human Rights Act, 2012 and to provide initially a sum of Rs. 500 million towards this Fund.
67. The Senate recommends to the National Assembly that incentives should be given for the use of solar energy in the budget and net metering policy for solar energy should be promoted.
68. The Senate recommends to the National Assembly that the allocation for the FATA University in the budget for 2016-2017, should be increased from Rs.250 to Rs.1000 million rupees.
69. **[Clubbed]**
- The Senate recommends to the National Assembly that allocation should be enhanced upto Rs.1000 million for early completion of the Project No.730 of PSDP, the construction of Nahqi Tunnel Mohmand Agency (Unapproved) having estimated cost of Rs.2428.338/- million.
 - The Senate recommends to the National Assembly that the allocation should be enhanced upto Rs.1000/- million for early completion of the Project No.731 of PSDP, the Widening & improvement of Ghalanay, Muhammad Ghat Road (Unapproved) having estimated cost of Rs.4800/- million.
 - The Senate recommends to the National Assembly that the allocation should be enhanced upto Rs.500/- million for early completion of the Project No.730 of PSDP, the Bajaur, Khar to Jandola Road (Unapproved) having estimated cost of Rs.20,000/- million.
70. The Senate recommends to the National Assembly that Income from property to be taxed as separate block exceeding Rs. 200,000/- with max rate of 20%. This clause applies on individuals & AOP's, It shall enhance revenue of FBR. However, companies have not been taken into said ambit which is punitive. It is proposed that companies be also included in above amendment.
71. The Senate recommends to the National Assembly that allocation should be made for construction of bridges and road subsurface water drainage lines to improve road links between Taxila and Haripur.
72. The Senate recommends to the National Assembly that allocation should be made for reconstruction of roads in Hattar Industrial Estate to facilitate transportation.
73. The Senate recommends to the National Assembly that allocation should be made for construction of bridge from Moza Chakani to Muradpur located at Chapar Road Clinger, District Haripur.

74. The Senate recommends to the National Assembly that allocation should be made for establishment of a UNIVERSITY in DISTRICT KOHISTAN to cater the educational needs of the population.
75. **[Clubbed]**
- The Senate recommends to the National Assembly that allocation should be made for establishment of a 66MW Grid Station in District Kohistan.
 - The Senate recommends to the National Assembly that special funds should be allocated for new Grid Station for Supply of electricity to Killi Talkh Qafi, Jangja, Zahri Gatt, Zardain, Towao, Kabo, Espalinji and Koowak etc.
 - The Senate recommends to the National Assembly that allocation should be made for the establishment of following electrification systems in Balochistan:-
 - (i) Grid Station at Essa Chah district Noshki
 - (ii) Grid station at Kashungi district Noshki
 - (iii) Stabilization / improvement of Noshki to Essahchah electric pole /lines
 - (iv) To energize (to provide electricity) from Essa Chah to Zaroochah
 - The Senate recommends to the National Assembly that sufficient funds should be allocated for the Electrification of the far flung areas of the Balochistan.
76. The Senate recommends to the National Assembly that sufficient allocation should be made for early completion of road from Pattan to Rai Kot.
77. The Senate recommends to the National Assembly that Havelian to Abbotabad road in District Mansehra should be widened by adding one lane as soon as possible.
78. The Senate recommends to the National Assembly that immediate measures should be taken to stop the disaster of mountain breaking at the Karakurm road, Mianchur to avoid another situation like the Attabad disaster.
79. The Senate recommends to the National Assembly that infrastructure and development work of the Industrial Estate Gawadar and Gawadar Airport should be completed at the earliest.
80. The Senate recommends to the National Assembly that the electricity supply system should be upgraded in Hattar Industrial Estate.
81. The Senate recommends to the National Assembly that all the exporters from Pakistan to Afghanistan should be bound to deposit a bank guarantee which should not be paid back to the exporter until and unless the export items are crossed from the Pak-Afghan Border.
82. The Senate recommends to the National Assembly that Privatization process should be reviewed and the details of previous privatization be submitted in the parliament and the privatization of institutions like Pakistan Steel Corporation and State Life Insurance Corporation be stopped which are strategically and economically important.
83. **[Clubbed]**
- The Senate recommends to the National Assembly that a strategy should be evolved to get rid of foreign loans and efforts should be made to eliminate dependence on foreign loans and Parliament should be notified prior to foreign loan agreements.

- The Senate recommends to the National Assembly that all international loans and economic agreements should be placed before Parliament for information.
84. The Senate recommends to the National Assembly that atleast 20 small dams should be built in the provinces to develop water sector, so that the water should be preserved from wastage to meet the shortage of drinking water.
 85. The Senate recommends to the National Assembly that the basic needs on all motorways and highways should be provided to the public at cheaper rates and hospitals/emergency medical centers should be established on highways and motorways.
 86. The Senate recommends to the National Assembly that interest free loans should be given to the orphans, widows, unattended women, youths and farmers.
 87. The Senate recommends to the National Assembly that Takaful should be introduced in the agriculture sector as well as other sectors instead of insurance schemes.
 88. The Senate recommends to the National Assembly that an amount of Rs.100 billion should be allocated for rehabilitation of IDPs. Special packages should also be announced for the less developed and flood affected areas as well for flood and earthquake affected areas of Chitral.
 89. The Senate recommends to the National Assembly that a road map should be evolved encourage the interest free economy.
 90. The Senate recommends to the National Assembly that services of all contractual employees appointed on disabled quota should be regularized all over the country.
 91. The Senate recommends to the National Assembly that tax imposed on stationery should be withdrawn.
 92. The Senate recommends to the National Assembly that taxpayer government employees should be granted Filer Card to avail better services at public sector organizations like education, health and welfare projects.
 93. The Senate recommends to the National Assembly that taxes imposed by the government on the people of FATA be waived off due to the destruction caused by war on terror.
 94. The Senate recommends to the National Assembly that energy projects should be initiated in FATA to provide relief to the general public in recent power crisis.
 95. The Senate recommends to the National Assembly that FATA employees should also be treated at par with other government employees.
 96. The Senate recommends to the National Assembly that banking network should be expanded in FATA so that expatriates may transfer their amounts easily.
 97. The Senate recommends to the National Assembly that sufficient funds should be allocated for IDPs financial assistance and for FATA Secretariat.

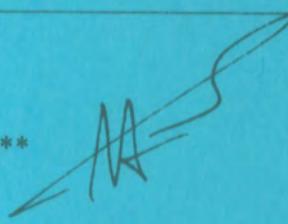
98. The Senate recommends to the National Assembly that rupees one billion should be allocated for Karachi K-IV water supply project.
99. The Senate recommends to the National Assembly that the Government should allocate appropriate funds from BISF for un-employed youth women and old citizens also. The Government should arrange an external independent audit and recipients' verification of BISF immediately in order to ensure transparency and to eliminate undeserved/non-qualified recipients.
100. The Senate recommends to the National Assembly that subject to the consent of provinces in CCI, the Federal Government should devolve all DISCOs to the provinces in order to rationalize energy cost.
101. The Senate recommends to the National Assembly that the subjects of EOBO, Workers Welfare Fund, Evacuee Trust properties Board (ETPB) etc. must be devolved to the provinces immediately as per 18th Constitutional Amendment in order to complete the devolution process.
102. The Senate recommends to the National Assembly that import upto five years reconditioned/old cars should be allowed.
103. The Senate recommends to the National Assembly that immediate and dedicated work should be started on the pending agreements of Pakistan-Iran on Natural Gas and Electricity projects.
104. The Senate recommends to the National Assembly that Federal Government should make announcement in this Annual Budget 2016-2017 a special scheme for granting soft loan to FATA Youth for the fruit orchards and animal farms.
105. The Senate recommends to the National Assembly that the funds allocated for climate change should be doubled.
106. The Senate recommends to the National Assembly that a substantial allocation should be made in the budget 2016-2017 for construction of at least 100 thousand low cost houses to be distributed to the poor free of cost and the same allocation should be made for 100 thousand houses per year in future budgets.
107. The Senate recommends to the National Assembly that all the items in the Federal Legislature List - Part-II should be approved by the Council of Common Interest instead of the Cabinet as envisaged in the Constitution after the 18th Amendment.
108. **[Clubbed]**
- The Senate recommends to the National Assembly that allocation should be made for the Establishment of Wadh University, at Wadh District in Balochistan.
 - The Senate recommends to the National Assembly that foreign scholarship programmes should be started up to the level of M.Phil, Ph.D. and Bar at Law by the Federal Government.
109. The Senate recommends to the National Assembly that allocation should be made for the construction of an additional block at Federal Lodge Quetta, Balochistan.

110. The Senate recommends to the National Assembly that allocation should be made for the establishment of a low cost housing scheme in all Provincial Capitals under the administration of the Federal Government.
111. **[Clubbed]**
- The Senate recommends to the National Assembly that allocation should be made for the repair and maintenance of the NHA road from Quetta to Taftan and extension of its lines.
 - The Senate recommends to the National Assembly that allocation should be made for the establishment of a circular road at Quetta, Balochistan by the Federal Government.
112. The Senate recommends to the National Assembly that allocation should be made for the construction of Mobile towers at Ware, Darakala, Shah Noorani, Sarona Tehsil Wadh District Khuzdar, Balbal Zehri District Khuzdar, Posthi District Chagi, Barapcha District Chagi, Dasht District Kech, Besima and Washuk District Washuk, Essa Chah District Noshki, Gandawah District Jhal Magsi, Dera Bugti and its adjacent areas, Kahahan and Mahwand District Kohlu and Kardagab District Mastang.
113. The Senate recommends to the National Assembly that allocation should be made for the grant for Nazria-e-Pakistan Council Trust, an entity under National History & Literary Heritage Division and it should not be discontinued.
114. The Senate recommends to the National Assembly that entry fee charged at Mazar-e-Quaid, Karachi should immediately be discontinued.
115. The Senate recommends to the National Assembly that sufficient allocation should be made for Mazar-e-Quaid Management Board and the existing deficit/shortfall of funds should immediately be provided.
116. The Senate recommends to the National Assembly that pension of all public service corporation including PIA retired employees should be brought at par with the pension of other retired civil servants.
117. The Senate recommends to the National Assembly that the PIA employees should not be charged Federal Excise Duty (FED) on their free tickets given by the PIA.
118. The Senate recommends that the monetization policy of the government should also be made applicable for the civil servants of BS-17, 18 & 19 at the rate of Rs.15000, Rs.25000 and Rs.40,000 respectively.
119. The Senate recommends to the National Assembly that all ex-cadre federal government employees, who have rendered more than seven years of service in the same grade, should be placed in the next higher grade.
120. The Senate recommends to the National Assembly that the grant of disability hardship allowance should be made to disabled federal government employees equivalent to one running basic pay.

121. The Senate recommends to the National Assembly that a special conveyance allowance of Rs.10,000 should be given to the disabled federal government employees.
122. The Senate recommends to the National Assembly that exemption should be given on import of dedicated CNG buses with retrospective effect when the already available exemption was withdrawn.
123. The Senate recommends to the National Assembly that FBR should be given powers to assess the assets of non-filers beyond five years (atleast 20 years).
124. The Senate recommends to the National Assembly that abolition of zero-rated status on stationary items and their inputs should be withdrawn.
125. The Senate recommends to the National Assembly that all the legal issues with Alternate Dispute Resolution Committee (ADRC) should be resolved to make it functional.
126. The Senate recommends to the National Assembly that the LDCs and UDCs working in the federal government should be placed in BS-11 & 14 respectively as already been placed by all the provincial governments recently.
127. The Senate recommends to the National Assembly that the government should extend the up-gradation policy on the ex-cadre federal government employees equilant to BPS-07, BPS-09 and BPS-14.
128. The Senate recommends to the National Assembly that the employees of the Senate Secretariat may also be granted Honcurarium as a reward for their hard work during the Budget Session like the National Assembly Secretariat employees.
129. The Senate recommends to the National Assembly that rental ceiling of the federal government employees should be enhanced at par with the market rates.
130. The Senate recommends to the National Assembly that the sufficient allocation should be made in the budget 2016-17 for the completion of the Temergarh – Akhagram – Lowary Phase of Nowshera – Chakdara, Dir – Chitral Highway.
131. The Senate recommends that sufficient funds should be allocated for the development, schools, Roads, Electricity and Gasification in the Balochistan.
132. The Senate recommends to the National Assembly that sufficient funds should be allocated for establishment of more universities, medical colleges and engineering colleges in the Quetta Division and Balochistan.
133. The Senate recommends that more incentives and subsidy to Agriculture, Mining and industry sector in Balochistan be given.
134. The Senate recommends to the National Assembly that sufficient funds should be allocated for up-gradation of railway lines of Quetta to Zaidan, Quetta to Karachi and Quetta to Lahore.
135. The Senate recommends to the National Assembly that sufficient funds should be allocated for up-gradation of main RCD Highway, Balochistan.

136. Sea intrusion in Sindh and Balochistan pose an eminent threat. Therefore, it is suggested that to secure the coastal areas of Sindh and Balochistan from sea intrusion a scheme must be made in PSDP and included in Federal Budget, 2016-17.
137. The Senate recommends to the National Assembly that 25 % increase in pension of 85 years and above age should be reduced to 75 years and above age.
138. The Senate recommends to the National Assembly that regulatory duty on Alloy Steel Bars be increased by 15% in PCT codes: 7228.3090; 7228.4000; 7228.5000; 7228.6000.
139. The Senate recommends to the National Assembly that in order to resolve the problems being faced by the Steel Industry, the following entries be made into Appendix B, Part II, of the Import Policy Order as follows:

S.No.	PCT Codes	Commodity Description	Conditions
(1)	(2)	(3)	(4)
16 A	72.28	Alloy steel Bars	Steel bars importable only if only plain hot rolled or plain cold drawn finished condition and without any indentations, ribs, grooves or other deformation
16 B	72.13	Steel Bars	1) Importable only if Boron is less than 0.0008 percent and/or Chromium is less than 0.3 percent. 2) Importable only if manufacturer is licensed by PSQCA and product contains the PSQCA Quality Mark
	72.14	Steel Bars	
	72.15	Steel Bars	
	72.16		



About FAFEN

- FAFEN is one of the most credible networks of civil society organizations working for strengthening citizens' voice and accountability in Pakistan since 2006.
- FAFEN has harnessed information technology for real-time monitoring, facilitation and technical backstopping of partners for effective and result-based program delivery.
- FAFEN is the only civil society group to have been invited by the Judicial Commission to present the evidence of illegalities and irregularities documented through the course of General Elections 2013 Observation. The systemic and procedural issues identified by FAFEN have been acknowledged by the commission in its detailed findings.
- FAFEN's recommendations for electoral reforms have contributed to the work of Parliamentary Committee for Electoral Reforms.
- FAFEN's advocacy for parliamentary transparency, accountability and reforms has shaped public discourse on parliamentary reforms. Improved citizens' access to parliamentary information including daily public release of parliamentarians' attendance records can be directly attributed to FAFEN's work.
- FAFEN deployed 18,000 and 40,000 non-partisan and trained observers for the systematic observation of general election 2008 and 2013, respectively, largest citizens' observation ever undertaken in Pakistan.
- FAFEN's evidence and recommendations for reforms have improved the quality of public and political discourse on elections, its issues and need for reforms. Leading political parties and media houses extensively use FAFEN's election findings and analysis to build a case for reforms.
- With more than 16,100 followers on Twitter and around 65,000 on Facebook, FAFEN is considered one of the most reliable sources of electoral and parliamentary information in the country.

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