

COMPARATIVE LEGISLATIVE REPORT

of 13th and 14th National Assembly during 28 Sessions

February 2016

The fourteenth National Assembly has passed 63 bills during 28 sessions held since its inauguration on June 3, 2013, showing slightly improved legislative performance as compared to the previous National Assembly which passed 60 bills during its first 28 sessions. Despite being in a numerical minority in the Upper House of the Parliament, the incumbents have been able to enact 32 of these bills as acts after their approval from the Senate.

While quantitative yardstick may not be sufficient to assess the legislative performance of the current government, the diversity of legislative areas and scope provide a detailed understanding of the government's priorities and preferences. The incumbents appear to be more focused on economy as compared to the previous government having a more balanced legislative approach of providing legal scaffolding to human rights, public and labour welfare and other areas of public interest in addition to economy-focused legislation.

The distinction to pass record number of Private Members' bills, however, remains with the 13th National Assembly. It had given its consent to five Private Members' bills during

13th National Assembly (2008-2013)

The 13th National Assembly was inaugurated on March 17, 2008. The Assembly completed its tenure on March 16, 2013. The Assembly held 50 sessions comprising 504 sittings. PPPP remained the majority party in the Assembly with 123 seats followed by 92 members of PML-N, 49 of PML, 21 of MQM and 13 of JUI-F. Moreover, there were 17 independent lawmakers and representatives from five smaller parties.

14th National Assembly (2013-2018)

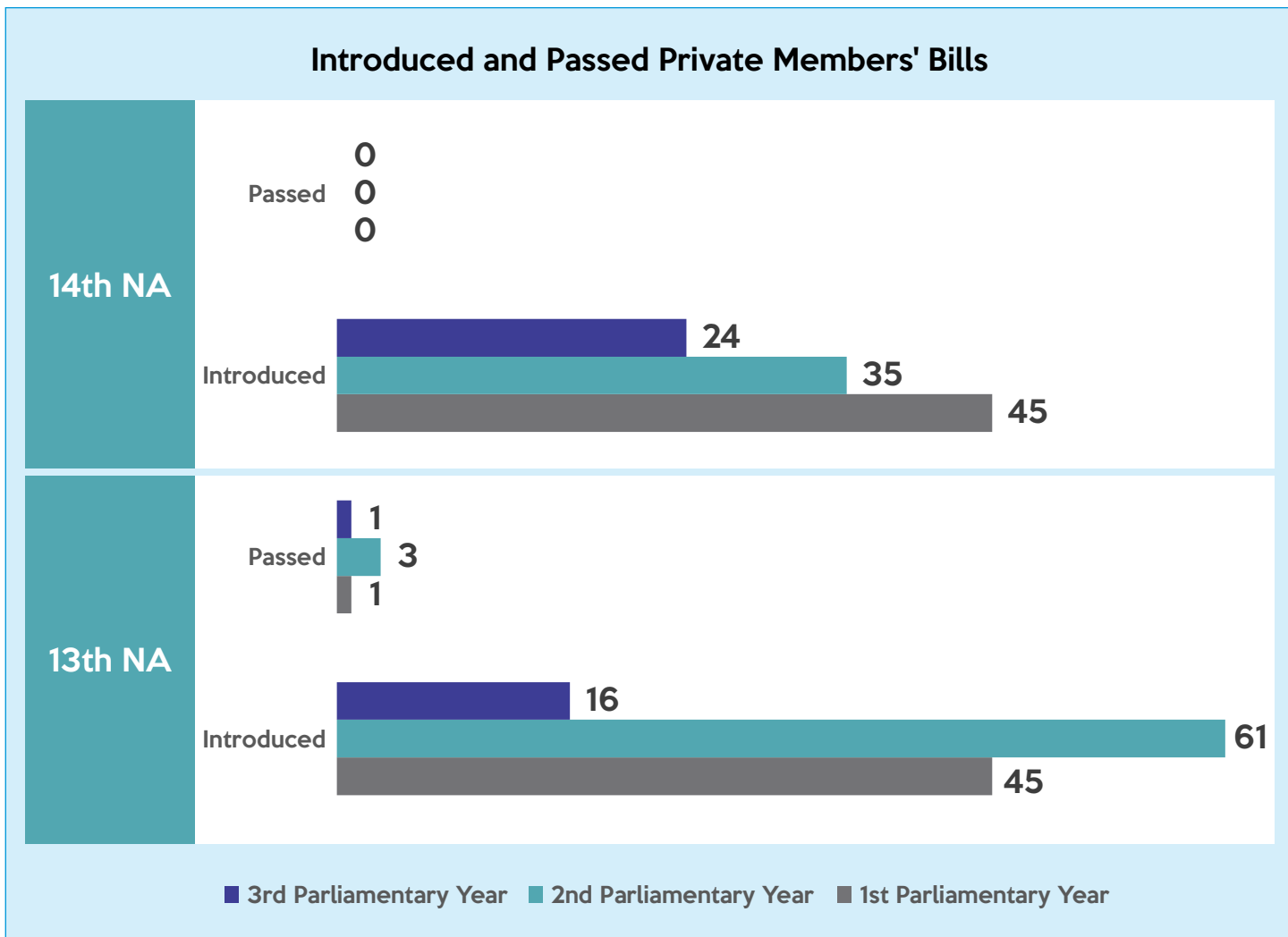
The 14th National Assembly was inaugurated on June 3, 2013. The Assembly has held 28 sessions so far and met for 256 sittings. PML-N is the majority party in the House with 187 members followed by 45 of PPPP, 34 of PTI, 24 of MQM and 13 of JUI-F. Moreover, there are nine independent lawmakers and representatives from 13 smaller parties.

its first 28 sessions unlike the current assembly which has yet to approve any of 104 bills introduced so far. There were 122 bills introduced in the preceding Assembly during same period.

The economy, security and judicial matters topped the legislative priorities of the current National Assembly. More than one third (22) of the legislation passed by the 14th National Assembly is on the issues related to economy including three money bills, new taxes, duties and levies, tax amnesty scheme and banking-related matters. The current Assembly also passed 12 bills pertaining to judicial affairs and eight bills on the subject of national security that included a Constitutional amendment. Moreover, the Lower House passed five bills to provide for holding local government elections in the Islamabad Capital

Territory and the Cantonment Areas. The Assembly also passed two bills seeking to update existing laws in the wake of the 18th Amendment, five bills relating to government departments and three bills for establishing new organizations. The other areas of

legislation included reforms in the labour laws (two bills), education (two bills), child rights (one bill), agriculture (one bill), international trade (one bill) and online publication of patents (one bill).



Compared to security and economy-oriented legislation of the incumbent Assembly, the previous Assembly focused more on subjects related to women protection, labour reforms, education and social welfare. The 13th Assembly legislated on elections but ignored the issue of the local government. The Assembly passed two constitutional amendments during its first 28 sessions.

These amendments dealt with the matters of devolution of power to the provinces and procedure for the appointment of judges in superior judiciary. The following table shows the number of bills passed by both National Assemblies. Moreover, a complete list of the bills passed by both Assemblies is available as annexure to this report.

Legislative Areas of 13th and 14th National Assemblies

Sr. No.	Subjects	Number of Bills Passed	
		13 th National Assembly	14 th National Assembly
1	Economy	15	23
2	Institutional Reforms	14	7
3	Human Rights	9	1
4	Education	7	2
5	Labour	4	2
6	Judiciary	2	12
7	Elections	2	0
8	Governance	2	2
9	Social Welfare	1	0
10	Energy	1	0
11	Local Government	0	5
12	Health	1	0
14	Security	0	7
15	Agriculture	0	1
13	Constitutional Amendment	2	1
	Total	60	63

Bills passed by 14th National Assembly during 28 Sessions

Sr. No.	Parliamentary Year	Session	Title	Type
1	1	2	The Finance Bill, 2013	Government
2	1	8	The Anti-terrorism (Amendment) Bill, 2013	Government
3	1	8	The Anti-terrorism (Amendment) Bill, 2014	Government
4	1	9	The Legal Practitioners and Bar Councils (Amendment) Bill, 2013	Government
5	1	9	The Federal Court (Repeal) Bill, 2013	Government
6	1	9	The National Judicial (Policy Making) Committee (Amendment) Bill, 2013	Government
7	1	9	The Law and Justice Commission of Pakistan (Amendment) Bill, 2013	Government
8	1	9	The Federal Public Service Commission (Amendment) Bill, 2014	Government
9	1	10	The Surveying and Mapping Bill, 2013	Government
10	1	10	The Protection of Pakistan Bill, 2014	Government
11	1	10	The Service Tribunals (Amendment) Bill, 2013	Government
12	2	12	The Anti-terrorism (Amendment) Bill, 2014	Government
13	2	12	The Legal Practitioners and Bar Councils (Amendment) Bill, 2014	Government
14	2	12	The Service Tribunals (Amendment) Bill, 2014	Government
15	2	12	The Finance Bill, 2014	Government
16	2	13	The Protection of Pakistan Bill, 2014	Government
17	2	17	The Constitution (Twenty-first Amendment) Bill, 2015	Government
18	2	17	The Pakistan Army (Amendment) Bill, 2015	Government
19	2	20	The Seed (Amendment) Bill, 2014	Government
20	2	20	The Credit Bureaus Bill, 2015	Government
21	2	20	The Legal Practitioners and Bar Councils (Amendment) Bill, 2014	Government
22	2	20	The Islamabad Capital Territory Local Government Bill, 2014	Government
23	2	20	The Federal Employees Benevolent Fund and Group Insurance (First Amendment) Bill, 2013	Government
24	2	20	The Federal Employees Benevolent Fund and Group Insurance (Second Amendment) Bill, 2013	Government
25	2	21	The Securities Bill, 2015	Government
26	2	22	The Capital University of Science and Technology Bill, 2015	Government
27	2	22	The Gas Infrastructure Development Cess Bill, 2014	Government
28	3	23	The Finance Bill, 2015	Government
29	3	24	The National University of Medical Sciences Bill, 2015	Government
30	3	24	The Islamabad Capital Territory Local Government Bill, 2015	Government
31	3	24	The Islamabad Subordinate Judiciary Service Tribunal Bill, 2015	Government
32	3	24	The Civil Servants (Amendment) Bill, 2013	Government
33	3	24	The Credit Bureaus Bill, 2015	Government
34	3	24	The Electoral Rolls (Amendment) Bill, 2015	Government
35	3	24	The Delimitation of Constituencies (Amendment) Bill, 2015	Government
36	3	24	The Safeguard Measures (Amendment) Bill, 2015	Government
37	3	24	The Countervailing Duties Bill, 2015	Government
38	3	24	The Anti-Dumping Duties Bill, 2015	Government
39	3	24	The National Tariff Commission Bill, 2015	Government
40	3	24	The State Bank of Pakistan (Amendment) Bill, 2015	Government
41	3	25	The State Bank of Pakistan (Amendment) Bill, 2015	Government
42	3	25	The Pakistan Army (Amendment) Bill, 2015	Government

Sr. No.	Parliamentary Year	Session	Title	Type
43	3	25	The Minimum Wages for Unskilled Workers (Amendment) Bill, 2015	Government
44	3	26	The Pakistan Health Research Council Bill, 2015	Government
45	3	26	The Cantonments (Amendment) Bill, 2015	Government
46	3	26	The Anti-Money Laundering (Amendment) Bill, 2015	Government
47	3	26	The Companies (Amendment) Bill, 2015	Government
48	3	26	The Stock Exchanges (Corporatization, Demutualization and Integration) (Amendment) Bill, 2015	Government
49	3	27	The Pakistan Halal Authority Bill, 2015	Government
50	3	27	The Publication of Laws of Pakistan Bill, 2015	Government
51	3	27	The Patents (Amendment) Bill, 2015	Government
52	3	27	The Criminal Law (Amendment) Bill, 2015	Government
53	3	28	The Pakistan Bait-ul-Mal (Amendment) Bill, 2015	Government
54	3	28	The Islamabad Subordinate Judiciary Service Tribunal Bill, 2015	Government
55	3	28	The Federal Judicial Academy (Amendment) Bill, 2015	Government
56	3	28	The Income Tax (Amendment) Bill, 2015	Government
57	3	28	The Income Tax (Second Amendment) Bill, 2015	Government
58	3	28	The Income Tax (Amendment) Bill, 2016	Government
59	3	28	The Banks (Nationalization) (Amendment) Bill, 2015	Government
60	3	28	The Equity Participation Fund (Repeal) Bill, 2014	Government
61	3	28	The Offences in Respect of Banks (Special Courts) (Amendment) Bill, 2015	Government
62	3	28	The Criminal Law (Amendment) Bill, 2015	Government
63	3	28	The Pakistan International Airlines Corporation (Conversion) Bill, 2015	Government

Bills passed by 13th National Assembly during 28 Sessions

Sr. No.	Parliamentary Year	Session	Title	Type
1	1	5	The Finance Bill, 2008	Government
2	1	6	The Pakistan International Airline Corporation (Suspension of Trade Unions and Existing Agreements) Order (Repeal) Bill, 2008	Government
3	1	8	The Pakistan Institute for Parliamentary Services Bill, 2008 by Ms. Marvi Memon, MNA	Private
4	1	8	The Industrial Relations Bill, 2008	Government
5	2	14	The Finance Bill, 2009	Government
6	2	15	The Rulers of Acceding States (Abolition of Privy Purses and Privileges) (Amendment) Bill, 2009	Government
7	2	15	The Domestic Violence (Prevention and Protection) Bill, 2009 by Mrs. Yasmeen Rehman, MNA	Private
8	2	15	The Representation of the People (Amendment) Bill, 2009	Government
9	2	15	The Election Laws (Amendment) Bill, 2009	Government
10	2	15	The Anti-Dumping Duties (Amendment) Bill, 2009	Government
11	2	15	The Cotton Standardization (Amendment) Bill, 2009	Government
12	2	15	The Guardians and Wards (Amendment) Bill, 2009	Government
13	2	15	The Family Courts (Amendment) Bill, 2009	Government
14	2	16	The NFC Institute of Engineering and Technology Multan Bill, 2009	Government
15	2	16	The Stock Exchanges (Corporatisation, Demutualization and Integration) Bill, 2008	Government
16	2	16	The Modarba Companies and Modarba (Floatation and Control) (Amendment) Bill, 2009	Government
17	2	16	The Federal Board of Revenue (Amendment) Bill, 2009	Government
18	2	17	The Criminal Law (Amendment) Bill, 2009	Government
19	2	17	The Transplantation of Human Organs and Tissues Bill, 2007 (Ord. NO. XLIII of 2007)	Government
20	2	18	The Public Defender and Legal Aid Office Bill, 2009 (Ord. No. V of 2009)	Government
21	2	18	The Pakistan Institute of Development Economics Bill, 2009 (Ord. No.XXXIX of 2007)	Government
22	2	18	The Protection against Harassment of Women at the Workplace Bill, 2009	Government
23	2	18	The Service Tribunals (Amendment) Bill, 2010 by Mrs. Yasmeen Rehman, MNA	Private
24	2	18	The Removal from Service (Special Powers) Ordinance, 2000 (Repeal) Bill, 2010 by Mrs. Yasmeen Rehman, MNA	Private
25	2	18	The Anti-Money Laundering Bill, 2009(Ord.No.XLV of 2007)	Government
26	2	18	The Competition Bil, 2009 (Ord.No. LII of 2007)	Government
27	2	18	The Pakistan Engineering Council (Amendment) Bill, 2007 (Ord. No. XLIX of 2007)	Government
28	2	18	The National Command Authority Bill, 2007 (Ord. No. LXX of 2007)	Government
29	2	18	The Institute of Space Technology Bill, 2007 (Ord. No. XLII of 2007)	Government
30	2	19	The Banking Companies (Amendment) Bill, 2009	Government
31	2	19	The National School of Public Policy (Amendment) Bill, 2007 (Ord. No. LXI of 2007)	Government
32	2	19	The Patents (Amendment) Bill, 2007 (Ord. No. XLIV of 2007)	Government
33	2	19	The Earthquake Reconstruction and Rehabilitation Authority Bill, 2009 (Ord.No.XXXV of 2007)	Government
34	2	19	The Pakistan Naval Academy (Award of Degrees) (Amendment) Bill, 2009	Government

Sr. No.	Parliamentary Year	Session	Title	Type
35	2	20	The Code of Civil Procedure (Amendment) Bill, 2009	Government
36	2	20	The Pakistan Penal Code (Amendment) Bill, 2009 (Ord. No. XXXIV of 2009)	Government
37	3	20	The Alternative Energy Development Board Bill, 2010 (Ord. No. LVI of 2007)	Government
38	3	21	The Constitution (Eighteenth Amendment) Bill, 2010	Government
39	3	22	The Islamabad High Court Bill, 2010	Government
40	3	23	The Finance Bill, 2010	Government
41	3	23	The Benazir Income Support Programme Bill, 2010 (Ordinance No. IX of 2009)	Government
42	3	25	The Degree Awarding Status to Dawood College of Engineering and Technology Karachi Bill, 2010 (Ordinance No. LXIII of 2007)	Government
43	3	25	The National Disaster Management Bill, 2010 (Ordinance No. LIII of 2007)	Government
44	3	25	The Federal Employees Benevolent Fund and Group Insurance (Amendment) Bill, 2010	Government
45	3	25	The Sacked Employees (Reinstatement) Bill, 2010 (Ordinance No. II of 2009)	Government
46	3	25	The Pakistan Atomic Energy Commission (Amendment) Bill, 2010 (Ordinance No. LXII of 2007)	Government
47	3	26	The Oil and Gas Regulatory Authority (Amendment) Bill, 2008 (Ordinance No. III of 2008)	Government
48	3	26	The Pakistan Institute of Fashion and Design Bill, 2009	Government
49	3	26	The State Bank of Pakistan (Amendment) Bill, 2010	Government
50	3	26	The Industrial Development Bank of Pakistan (Re-organization and Conversion) Bill, 2009 (Ordinance No. XXXVIII of 2009)	Government
51	3	26	The West Pakistan Regulation and Control of Loudspeakers and Sound Amplifiers (Amendment) Bill, 2007 (Ordinance No. LVII of 2007)	Government
52	3	26	The Arbitration (International Investment Disputes) Bill, 2010 (Ordinance No. VI of 2010)	Government
53	3	26	The National Database and Registration Authority (Amendment) Bill, 2010 (Ordinance No. XLVII of 2007)	Government
54	3	26	The Criminal Law (Amendment) Bill, 2008	Government
55	3	27	The Constitution (Nineteenth Amendment) Bill, 2010	Government
56	3	27	The Code of Criminal Procedure (Amendment) Bill, 2010	Government
57	3	27	The Pakistan Trade Control of Wild Fauna and Flora Bill, 2010	Government
58	3	28	The Boilers and Pressure Vessels (Amendment) Bill, 2009	Government
59	3	28	The Recognition and Enforcement (Arbitration Agreements and Foreign Arbitral Awards) Bill, 2010 (Ordinance No. XXXIII of 2009)	Government
60	3	28	The Privatization Commission (Amendment) Bill, 2010 by Dr. Donya Aziz, MNA	Private

About FAFEN

- FAFEN is one of the most credible networks of civil society organizations working for strengthening citizens' voice and accountability in Pakistan since 2006.
- FAFEN has harnessed information technology for real-time monitoring, facilitation and technical backstopping of partners for effective and result-based program delivery.
- FAFEN is the only civil society group to have been invited by the Judicial Commission to present the evidence of illegalities and irregularities documented through the course of General Elections 2013 Observation. The systemic and procedural issues identified by FAFEN have been acknowledged by the commission in its detailed findings.
- FAFEN's recommendations for electoral reforms have contributed to the work of Parliamentary Committee for Electoral Reforms.
- FAFEN's advocacy for parliamentary transparency, accountability and reforms has shaped public discourse on parliamentary reforms. Improved citizens' access to parliamentary information including daily public release of parliamentarians' attendance records can be directly attributed to FAFEN's work.
- FAFEN deployed 18,000 and 40,000 non-partisan and trained observers for the systematic observation of general election 2008 and 2013, respectively, largest citizens' observation ever undertaken in Pakistan.
- FAFEN's evidence and recommendations for reforms have improved the quality of public and political discourse on elections, its issues and need for reforms. Leading political parties and media houses extensively use FAFEN's election findings and analysis to build a case for reforms.
- With around 15,400 followers on Twitter and around 65,000 on Facebook, FAFEN is considered one of the most reliable sources of electoral and parliamentary information in the country.

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